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7	MEETING OF THE SUFFOLK COUNTY
8	HOMEOWNER'S TAX REFORM COMMISSION AND
9	PUBLIC HEARING TO ASCERTAIN VIEWS OF
10	COUNTY RESIDENTS HELD ON THE 1ST DAY
11	OF NOVEMBER, 2006 AT THE AUDITORIUM;
12	725 VETERANS HIGHWAY, HAUPPAUGE,
13	NEW YORK AT 10:20 A.M.
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1	MEMBERS PRESENT:
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3	WILLIAM J. LINDSAY, Chairman
4	Presiding Officer, SC Legislature
5	LYNNE C. NOWICK, Co-Chairperson,
6	Legislator, District #13
7	JOSEPH SAWICKI, JR., SC Comptroller
8	DR. ROBERT LIPP, Director, Office of Budget Review
9	MICHAEL BERNARD, Babylon Town Assessor
10	ESTHER BIVONA, President SC Tax Receivers
11	GARY D. BIXHORN, Executive Director,
12	Nassau-Suffolk School Boards Association, Inc.

13	DANIEL A. BAHR, NYSUT Regional Staff Director
14	DR. PEARL KAMER, Chief Economist, LI Association
15	LISA TYSON, Director LI Progressive Coalition
16	CELINE GAZES, Chairperson, Council of LI Region of the
17	NYS Government Officers Association
18	MELVYN FARKAS, LI Board of Realtors
19	CHRISTINA CAPOBIANCO, Chief Deputy,
20	Office of SC Comptroller
21	PATRICK BYRNE
22	JAMES KADEN
23	PHILIP AMMIRATO, Senior VP National Bank
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1	(THE MEETING WAS CALLED TO ORDER AT 10:20 A.M.)
2	CHAIRMAN LINDSAY: Okay. I apologize for the
3	delay, so we're going to start. If everybody can rise, for the
4	pledge of allegiance.
5	(SALUTATION).
6	CHAIRMAN LINDSAY: I don't have any presentations

- 8 talk about the process of where it goes from here and some really
- 9 housekeeping things. A couple of things have happened. You know,
 - 10 we passed out the introduction that Robert Lipp composed at the
 - 11 last meeting, which I asked you all to take a look at it.
 - 12 There has been some collaboration between I guess
 - 13 Gary, right, and Robert, to do the piece on, on -- the introduction
 - 14 basically says that the systems broke and it needs to be fixed.
 - 15 And the three choices that we've talked about is, one, to keep the
 - 16 system the way it is now, but to make internal changes. That
 - 17 portion hasn't been done yet. And it's not that the information
 - 18 didn't go from Gary to Robert. It's just that we're wrapping up
 - 19 our operating budget this week, and Robert's been really --
 - MR. LIPP: Inundated.
 - 21 CHAIRMAN LINDSAY: -- inundated. But we will get
 - 22 that to you guys via e-mail, by no later than the second week in
 - 23 November. Okay. The third portion, or the second choice is that
 - 24 if the system isn't -- can't be corrected, and we throw it out, and
- 25 create a new system, we have a draft of the second recommendation,

3 and comment on.

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The third piece was, by my recollection, is what we 4 5 talked about -- is finding other funding streams to create, for a better lack of a word, the stabilization pool, to stabilize school 6 taxes in districts. And I thought we would have some discussion 7 about that today, to see if we could formulate where we're going 8 with that. And in my opinion, that's, that's really the whole 9 report -- it's why the system isn't working, and three ways that 10 11 you can change it.

Before we start talking about choice number three, I just have to get a feel from -- for what you would like to do. My intent is to have this printed in hard copy, by the end of the year.

Within the last couple of weeks, I was contacted by

Assemblywoman Fields, and she had a request that I thought was
rather unique. And I think that might be advantageous to us all,
when the process is done. And she would like to meet sometime

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20 early January, after our report is completed. And she wants to
21 take some of the tax writing people from Albany down here, to
22 our recommendations, and to have some dialogue about what's
23 possible, what isn't possible. And I thought that was a positive
24 development, because we could write the greatest report in the
25 world, with the best suggestions in the world, and if somebody in

- 1 Albany isn't listening to us, we are just spinning our wheels.
- 2 DR. KAMER: Would that occur before we release our
- 3 report?
- 4 CHAIRMAN LINDSAY: No. What she envisioned was
- 5 afterwards, that the report is in print. I don't -- and I kind of
- 6 agree with that. But I don't -- I'd rather have our ideas
- 7 free-flowing here, and not have it influenced by the existing
- 8 bureaucracy.
- 9 DR. KAMER: Okay.
- 10 CHAIRMAN LINDSAY: And you know, they're liable to
- 11 come down and say all your ideas are all wet, you know. Yes, Lisa.

	12	MS. TYSON: I think the question is, who is them?
	13	Who is they? So, what tax people does she mean?
	14	LEG. NOWICK: Yes, that's what I was going to ask
	15	exactly.
	16	CHAIRMAN LINDSAY: I don't know, but I will get a
to	17	clear understanding of who. She mentioned some peoples' names
	18	me. But it may not mean anything to me, but it might mean
	19	something to other people. And, you know, if you guys think it's a
our	20	good idea, you know, maybe we should send out an invitation to
	21	entire Long Island Delegation
	22	DR. KAMER: Yes.
	23	CHAIRMAN LINDSAY: both the Assembly and Senate
	24	DR. KAMER: Yeah, I would.
	25	CHAIRMAN LINDSAY: And see if but it would give
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to

some finality to the process. And, you know what, again, if -- you 1

know, they might not agree with anything that we've done. But at 2

least, nobody can say that they didn't hear about it. 3

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4	Go ahead.
5	LEG. NOWICK: Yes. Just as a comment, when we
6	started this, we knew about our jurisdictional limitations. And
7	this, this completes what we had in mind. The idea was, after we
8	discussed this, most importantly, we bring this to our State
9	representatives. So, short of traipsing up to Albany, invite
10	everybody that represents us here in Suffolk County and this is -
11	and then we do our job. And we have to be strong about it, I
12	think.
13	CHAIRMAN LINDSAY: So, if everyone is in agreement
14 Thursday	with that process, the Assemblywoman asked me to find a or
15	a Friday, in early January.
16	MR. BERNARD: I think they go back into session
17	the third Monday in January, the second or third Monday.
18	CHAIRMAN LINDSAY: Well, she's even anticipating
19	that they might be called in early. So, that's why she said to be
20	safe

MR. BERNARD: Usually, they're done on Wednesdays.

CHAIRMAN LINDSAY: -- yeah, have it on a Thursday

or Friday she said, somewhere around there.

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25	calendar-wise, is there any specific why don't we pick the
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1	second Thursday.
2	LEG. NOWICK: The Eleventh?
3	DR. KAMER: January Eleventh. What time.
4	CHAIRMAN LINDSAY: 11:00, does that work for
5	everybody? Do you want it 10:00?
6	LEG. NOWICK: 10:00 is good.
7	CHAIRMAN LINDSAY: 10:00 is better than 11:00.
8	MR. BERNARD: Yes.
9	DR. KAMER: 10:00 is a little better than 11:00.
10	CHAIRMAN LINDSAY: All right, make it 10:00.
11	LEG. NOWICK: Here.
12	CHAIRMAN LINDSAY: And that, you know, puts
13	pressure on us to finish the thing, too.
14	DR. KAMER: You're going to be passing out the
15 today?	second element, the rough income tax. Can we discuss that
16	Can we pass that out early and try to discuss it?

If that's all right with everybody, is,

to have a discussion, today, about -- the least component is the reserve fund -- so that we could get some direction in the draft process.

DR. KAMER: If we can discuss the second and the third component today, then you can probably do everything by e-mail then.

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1 CHAIRMAN LINDSAY: Well, that's what I was going to suggest. If not, I was looking at the first week or the latter, 2 3 the Sixth, Seventh, or Eighth of December, to do the final approval of the draft. If you think we can do that by e-mail, that's fine 4 by me. 5 6 MR. KADEN: Why don't we say that if it goes by 7 e-mail, and if it doesn't go, then we can still -- you know. 8 CHAIRMAN LINDSAY: All right. But just to keep in

mind that --

	10	MR. LIPP: I don't think we need to do it by
	11	e-mail. I got to tell you, if somebody has a problem and responds
and	12	by e-mail, you're not going to be able to speak with everybody,
	13	it's going to be problematic. You need to get a draft out, come
	14	back and say this is good, bad, or indifferent, and then go off and
	15	finish it.
	16	MR. KADEN: Well, I think we have to have the
	17	draft in advance, though, so that we can have comments
	18	CHAIRMAN LINDSAY: Absolutely.
	19	MR. KADEN: not that we review the draft at a
	20	meeting and then we need three more meetings.
	21	CHAIRMAN LINDSAY: absolutely. Well, this is
	22	the income tax component. The other component about fixing the
	23	existing system, we will have to you, by the second week of
	24	November. And hopefully, the last piece, we can talk about today,
	25	and that would probably follow towards the end of the month. Let
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1 me pass this thing down.

2 MS. TYSON: I think we had another meeting on the

3	17th of November. I thought that was scheduled, but maybe I'm
4	wrong.
5	LEG. NOWICK: Of November?
6	MS. TYSON: Yeah.
7	CHAIRMAN LINDSAY: I didn't have
8	MR. BERNARD: I think that was the date that we
9	were
10	CHAIRMAN LINDSAY: I didn't have that, Lisa.
11	MS. TYSON: No, I don't have it either.
12	MR. BERNARD: I have it.
13	CHAIRMAN LINDSAY: You have it; yes?
14	MR. BERNARD: Yeah.
15	MR. KADEN: Everybody has this?
16	MR. BIXHORN: No.
17	MR. KADEN: Yeah, I think it was potential dates.
18	CHAIRMAN LINDSAY: Yeah, I had passed out a bunch
19	of dates that, you know, were potential dates, depending on the
20	calendar.
21	The document that's just given to you today, I'd
22	like to just clarify that it's in very rough form. The ladies just
23	finished typing it a little while ago. So, you know, it's

24	something to look at.
25	Okay. Getting back to the date, we have two
	10
1	versions here of the date in December, of doing it by e-mail or
2	scheduling another meeting in early December. What is your
3	what's the feeling? Maybe I'll start left to right. What do you
4	want to do, Gary?
5	MR. BIXHORN: I think we need another meeting.
6	MR. KADEN: I think another meeting, too.
7	MR. BYRNE: I agree on that.
8	MS. BIVONA: I agree.
9	LEG. NOWICK: This would be the final meeting;
10	right?
11	CHAIRMAN LINDSAY: Does anybody have a
12	preference of Six, Seven, or Eight of December?
13	DR. KAMER: I'm gone from the Seventh on, and the
14	Sixth is occupied. Can you do it a little earlier in December?
15	LEG. NOWICK: I have a meeting on the Fifth.

CHAIRMAN LINDSAY: We have a Legislative meeting

1 /	on the rith. I could probably do it on the routh:
18	DR. KAMER: That's fine with me.
19	LEG. NOWICK: I'm not here.
20	CHAIRMAN LINDSAY: You're not here. The Eighth?
21	LEG. NOWICK: The Fifth is the warrants.
22	MR. BERNARD: The Fifth is the warrants, so can we
23	do anything before that.
24	CHAIRMAN LINDSAY: Do you want to go into the next
25	week?
	11
1	LEG. NOWICK: I'm gone all week.
2	CHAIRMAN LINDSAY: Is that all week?
3	MR. GAZES: So, am I. I'm gone the whole week.
4	CHAIRMAN LINDSAY: And after that, it just gets
5	crazy.
6	LEG. NOWICK: What about the
7	CHAIRMAN LINDSAY: The First?
8	MR. KADEN: December First?
9	DR. KAMER: No. I'm in the city that day. I'm
10	meeting with the Assembly Ways and Means.

	11	LEG. NOWICK: When is Thanksgiving, the 23rd?
	12	MR. KADEN: The 23rd, yeah.
	13	LEG. NOWICK: The 28th.
	14	MR. BAHR: How's the 30th look?
	15	DR. KAMER: Wednesday the 29th is good.
	16	MR. BIXHORN: Not for me.
	17	CHAIRMAN LINDSAY: Yeah. We have a problem with
	18	the auditorium. That week is committee week.
	19	LEG. NOWICK: Monday afternoon, maybe we can
	20	finish the rest on Monday afternoon, the 27th?
	21	CHAIRMAN LINDSAY: I don't know. I can check that.
S 0.	22	No, Monday there isn't any committee meeting. It's Tuesday, or
	23	LEG. NOWICK: Are you sure? Monday, that's
	24	Environment.
	25	MR. BIXHORN: Environment.
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	1	LEG. NOWICK: Monday's Environment
	2	CHAIRMAN LINDSAY: Yeah, Environment.
	3	LEG NOWICK: But that's Monday morning. How about

4	Monday afternoon?
5	CHAIRMAN LINDSAY: Okay. Monday afternoon,
6	the 27th?
7	LEG. NOWICK: Environment, that's Monday morning
8	MR. BIXHORN: Monday morning.
9	CHAIRMAN LINDSAY: Monday afternoon, the 27th.
10	MR. BERNARD: What time in the afternoon?
11	MR. LIPP: I'm gone by 4:30 on Monday.
12	LEG. NOWICK: You're what?
13	MR. LIPP: By 4:30, I have to be out of here.
14	CHAIRMAN LINDSAY: We'll have it at 1:00. Is the
15	Environment generally over by 1:00?
16	MR. BIXHORN: Yes, usually.
17	CHAIRMAN LINDSAY: Okay. The only thing that I
18	would warn everybody is, that really gives us
19	DR. KAMER: Very little time.
20	CHAIRMAN LINDSAY: very little time to draft.
21	MR. LIPP: What is that date again?
22	MR. BIXHORN: 27th of November.
23	CHAIRMAN LINDSAY: So, everything has to done by

changes, different direction you'd like to go with that?

All right, so November 27th at 1:00, we'll meet.

All right. And do you want to -- the first part,

MR. LIPP: There, just to make note, I met with

Gary and staff. And there are, you know, basically updating type

changes that we'll be making in, you know, adjusting some of the

the introduction, everybody had that. Are there any comments,

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- 18 language. But, you know, for all intensive purposes, it's sort of,
- 19 it's the way it is. There will be some, you know, changes made to
- 20 make it cleaner copy.

- 21 CHAIRMAN LINDSAY: And the other thing that -- you
- 22 know, the product that we're passing out is, is the basic verbiage.
- 23 But it will be dressed up, and we'll add some charts, and some
- 24 quotes, and make it more readable.
- 25 LEG. NOWICK: What are you working off?

- 1 CHAIRMAN LINDSAY: I'm working off of Robert's
- 2 original draft. But I think there was a second -- wasn't there a
- 3 second piece, too, that was added, Gary, to dress it up a little
- 4 bit.
- 5 MR. BIXHORN: Yeah, that's the one.
- 6 CHAIRMAN LINDSAY: Yeah, I actually should go to the
- 7 one that Kara dressed up a little bit. Do you want me to make
- 8 copies of this and pass it out, in case you can't find it in
- 9 your --
- MR. BIXHORN: Yup.

	11	CHAIRMAN LINDSAY: voluminous papers?
	12	MR. BIXHORN: That would be great.
	13	CHAIRMAN LINDSAY: Okay, let me do that. While
to	14	we're getting that done, in order to save time, do you guys want
	15	take a few minutes, and we'll start reading the income tax one.
	16	And then when we're done, we'll start working on the income tax
	17	DR. KAMER: Yeah.
	18	CHAIRMAN LINDSAY: Okay.
	19	MR. BERNARD: Bill, just a little thing. As
	20	Chairman of the Board of Assessors, there's no such person as a
	21	tax accessor [sic].
	22	CHAIRMAN LINDSAY: Okay.
	23	MR. BERNARD: It's there on the bottom of the next
	24	page, as well.
	25	CHAIRMAN LINDSAY: Is everybody ready to discuss
		15
	1	this? Go ahead.
	2	DR. KAMER: Okay. Off the bat, I don't like the
	3	opening. It says, if we cannot reform the existing funding system

4	I think we have to say reform of the existing funding system is the
5	first option, another option might be.
6	CHAIRMAN LINDSAY: Okay.
7	DR. KAMER: Okay because we don't want to
8	start off in a defeatist mode.
9	CHAIRMAN LINDSAY: Give me that, again.
10	DR. KAMER: A reform of the existing property tax
11	funding system is the first option. The second option might be the
12	implementation of a residential income tax.
13	CHAIRMAN LINDSAY: Is everybody all right with
14	that?
15	MR. LIPP: I think we're putting the cart before
16	the horse.
17	MR. BIXHORN: Yeah. We should discuss the whole
18	concept.
19	MR. LIPP: Yeah. Who cares about what the wording
20	is. Let's talk about the concepts first.
21	CHAIRMAN LINDSAY: Well, you know, you could
22	disagree with the concept, but to issue a report on changing this
23	streaming how we fund our schools, without talking about the
24	income tax would be disingenuous. I think it's probably one of the

25 things that's mentioned, more than anything else.

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1	DR. KAMER: But I think we also have to stress
2	that it's a flawed option. I know that you do so, in listing all
3	the problems with it. But I think at the outset, you're going to
4	have to indicate that it's much discussed, because it is a flawed
5	option. I don't think we really can go ahead with the income tax.
6	And that leads to my second comment, which is on
7	CHAIRMAN LINDSAY: But before you get to the
8	second comment, the first comment went on for three paragraphs,
9	say what the problems are. I mean, I think if you wanted to add
10	something else, it maybe should be added at the end.
11	DR. KAMER: Well, I'm not going to say where it
12	should be added. But I think you have to come to a conclusion,
13	that this may not be workable.
14	On page three you say, the system is reachable. The
15	truth is, any hope of it working should restate why there is hope,
16	because no matter how much you hedge this in, you're going to
	because no matter now main you neade this in, you're going to

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have

do

- 4 the owner of the house?
- 5 DR. KAMER: Household income.
- 6 LEG. NOWICK: Household income, it doesn't matter
- 7 who owns the house.
- 8 DR. KAMER. Right.
- 9 LEG. NOWICK: It's household, okay.

10	DR. KAMER: That wouldn't be the problem. But all
11	of the other problems that you listed so specifically, are the
12	problems. So, you know, we have to address the income tax. I
13	agree with you, because so many people have talked to about it
14	But this particularly, your last few paragraphs as
15	to how it should work, implies that it's workable; right Gary
16	MR. BERNARD: Come on Gary, 'fess [sic] up.
17	MR. BIXHORN: And it's not, are the three key
18	words.

DR. KAMER: -- and it's not workable.

MR. BIXHORN: Yes. Well, I agree with Pearl. The
fatal flaw, as far as I'm concerned, is with the income tax. And I
think in terms of the feasibility of the income tax is that the
structure of the entire system, as it stands, we have -- right now
on Long Island, there are 125 school districts.

So, in essence, if the income tax were to be used --

- 1 then we have 125 different tax rates, to support those districts.
- 2 So, as long as school districts are going to be responsible, and
- 3 school boards are going to be responsible, for developing the

4	budgets and	d providing	the programs	for the	kids in	those	125
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- 5 separate school districts, you're going to need a 125 different tax
- 6 rates, whether you do it by property tax, or by income tax, or any
- 7 other, any other revenue source. So in essence, the -- and I don't
- 8 know it's a fatal flaw, but the difficulty is in implementing
- 9 125 different income tax rates, for just the school districts on
- 10 Long Island, and if you expand that to State, you're talking about
- 11 750 different rates.
- Because any other way you raise the revenues, one
- way or the other, as long as school districts are responsible for
- 14 developing their own budgets, each one is going to be raising a
- 15 different amount of money per pupil. And that's really -- that's
- 16 the difficulty. You could establish an income tax and then
- 17 distribute the money evenly, across all of the school districts.
- 18 But at that point, districts are going to have to change their
- 19 programs. And what Commack has traditionally offered, as opposed
- 20 to Smithtown, as opposed to Half Hollow Hills, and Huntington, and
 - 21 Northport is, at this point, it's all determined by the local
 - 22 communities.

being	24	same amount per pupil, there are programs that are currently
	25	provided in districts that could no longer be provided. And there
		19
	1	are districts that would have to add programs.
	2	So, it's really much bigger than just the finance,
	3	because the finance supports the program that's being offered to
	4	all the students. So, I guess what I'm saying is the revenue
	5	system has to match the expenditure system. And the expenditure
	6	system in New York State is district by district, community based.
	7	CHAIRMAN LINDSAY: What I was attempting to do
	8	here and, you know, a lot of this came out of our discussions with
	9	Levinson (phonetic), about a modified dual system, where the
	10	industrial, commercial, and multi-family rental situation would
	11	go would continue, on a real estate tax. And only the
	12	owner-occupied homes, would go to an income tax.
	13	And I agree with you, it's an impossibility to
	14	establish 120 different tax rates. It would have to be a uniform
	15	tax rate. And what Levinson was advocating, the other pool of

If the money was redistributed and everybody got the

	16	money would be used to equalize, and that the income tax per
	17	district, school district, would go back to that school district.
	18	And again, you're back to winners and losers. Commack, which
more	19	probably has a very wealthy tax base, would probably generate
	20	money from an income tax, than Wyandanch.
	21	MR. BIXHORN: Which is a big problem, because that
	22	intends to exacerbate the differences between the haves and the
	23	have nots. It's the most regressive thing you could do.
	24	CHAIRMAN LINDSAY: Well, that's, that's where the
	25	pool comes in, the second part of it.

1	MR. BIXHORN: Yeah. But you don't want to put in
2	the pool, the biggest source of money, which would be the income
3	tax on the wealthy districts, not the extra money that you got from
4	non-owner occupied properties.
5	CHAIRMAN LINDSAY: Well, I don't know whether, I
6	don't know whether that's the do you think that's the biggest
7	part of the pool, the
8	MR. BIXHORN: The income tax, yes.

9	CHAIRMAN LINDSAY: You don't think that the real
10	estate tax derived from the industrial, commercial base would be
11	equal to the income tax revenue?
12	MR. BIXHORN: Well this, Levinson might know it to
13	be more.
14	MR. LIPP: Assume it should be more. It would
15	actually be
16	MR. BIXHORN: If you assumed every district was
17	equal. If you raised an income tax level enough to satisfy the
18	poorest districts' needs, the richest districts would have a huge
19	pool of money in that income tax rate, in their districts. And if
20	you didn't do that, you're killing the poor districts.
21	MR. LIPP: Actually, some of the stuff that Pearl
22	did although, I don't claim to have a perfect understanding on
23	it, because the data are not the greatest in the world but some
24	of it showed that some of the poorer districts would actually raise
25	more money. And the reason is, you've got a lot of poor people

as

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1 here, but they're renters. They're not property owners. So, you

	2	have a larger pool of poor people paying taxes, for what they
	3	weren't paying before. Is that progressive? I don't think so.
	4	MR. BIXHORN: No.
	5	MR. LIPP: The Levinson plan has one flat rate.
	6	Is that progressive? I don't think so.
	7	CHAIRMAN LINDSAY: But the renters wouldn't pay
	8	income tax.
	9	MR. BIXHORN: Sure, they would.
	10	CHAIRMAN LINDSAY: They're not even in an
	11	owner-occupied home.
	12	MR. BERNARD: No. The renters in a non-owner
tax,	13	occupied home would pay, and the home would generate property
	14	as well. I thought that's what we
	15	CHAIRMAN LINDSAY: No. From my notes as to what
only.	16	Levinson was talking about, it was the owner-occupied homes
	17	If it was a rental community, they would continue to pay real
	18	estate tax in the rent, and would contribute to the school system
	19	through its rent.
	20	MR. BERNARD: And not through an income tax?
	21	CHAIRMAN LINDSAY: No.

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the money.

15	CHAIRMAN LINDSAY: But again, if you can't do one,
16	then you have to look at other solutions.
17	MR. AMMIRATO: I think the other solution is to make
18	property tax more progressive.
19	LEG. NOWICK: Right.
20	CHAIRMAN LINDSAY: But that was solution one.
21	MR. AMMIRATO: No. Solution one is to get more
22	revenue from this State, to Long Island where it belongs, and to
23	fix the system, overall, in funding.
24	Solution two would be then to make our property tax
25	rates somehow more progressive, by using circuit breakers.
	23
1	DR. KAMER: Right, because the income tax is not
2	a solution.
3	LEG. NOWICK: So, how would you do that?
4	CHAIRMAN LINDSAY: Well, then somebody here has
5	got to help me. All right? You just can't all sit back and throw

8 LEG. NOWICK: What would be progressive?

If you want a second solution, then somebody draft it.

rocks. Somebody's got to sit down, and put some ideas on paper.

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9 DR. KAMER: Bil	l, you have the solut	ion here.
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10	What we all agreed that we have to make some mention of an
income	

- 11 tax. And I think we all agree that it's not a solution. So, you
- 12 mentioned the income tax. And then in your analysis you start,
- 13 like most popular suggestions, it isn't quite that easy. All you
- 14 need is that paragraph, because that really goes into it. And I'm
- 15 sure Gary can help you refine it a little.
- But you've met your obligation to mention an income
- 17 tax, and show why it will not work. And Lisa doesn't agree with
- 18 me.
- 19 CHAIRMAN LINDSAY: Go ahead, Lisa.
- MS. TYSON: Yeah, I don't agree. I think one
- 21 thing that has to happen is, we have to have a very strong
- 22 statement of what we're saying what our first choice is. And that
- 23 is for the State to pay for more education, and to open up that pot
- 24 to include more, and then, you know, to pay more like fifty percent
- of the education for all school districts, or something.

1 Let's just want to be very clear as to what we want

from the State. That's number one. The part about the income 2 tax. 3 I don't particularly support the Levinson plan, because it just goes into the same districts, and the equity issues are really 4 important then. So, the poor school districts will not have enough 5 money to operate. They don't have commercial tax base. 6 Wyandanch does not have a commercial tax base. Roosevelt does not have 7 any 8 commercial, even --9 CHAIRMAN LINDSAY: But the commercial -- you're missing the point. The commercial industrial --10 11 MS. TYSON: It remains the same, so --CHAIRMAN LINDSAY: No, no, no. Pool. Pool. 12 MS. TYSON: Oh, okay. You're talking about --13 CHAIRMAN LINDSAY: No. 14 MS. TYSON: Okay -- so, there's that piece of it. 15 LEG. NOWICK: They might even do better. 16 MS. TYSON: Yes. Well, the idea of the pooling, 17 18 I mean that's a huge idea for us here, that, you know, I do

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I think there, you know, might be some way to do it,

personally support that.

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	21	where there is a local share for that community to still get some
the	22	of that benefit, which we have talked about. But, you know, so
	23	idea I do think we need to come out with an income tax, but not
	24	in a way that says, you know, we kind of support income tax and
	25	then here's all the negative parts about it. If, in listing all
		25
	1	the problems and I do think we need to list the problems with
	2	it. But I think we need to be clear that an income tax can work.
	3	And if the State doesn't fix its problem, we are going to have to
	4	move towards an income tax on Long Island, for fairness reasons.
	5	And unfortunately, the problem with circuit
	6	breakers which I do support circuit breakers is this just
new	7	takes more money out of the system. When we're talking about
	8	homeowners you can't give everyone a circuit breaker. And if
	9	you're giving everyone a circuit breaker if we give all the new
	10	homeowners and also seniors circuit breakers, then that just
	11	burdens the middle class a lot more. And it just makes it a lot
	12	more difficult for everyone with circuit breakers. And we're just

13	creating an even worse system, in some sense. We can't just have
14	circuit breakers for low-income people.
15	CHAIRMAN LINDSAY: But, see, even with the income
16	tax, I mean the revenue is still the revenue. You still need 'X'
17	dollars to fund our schools.
18	MR. BIXHORN: Yup.
19	CHAIRMAN LINDSAY: What the income tax does is, it
20	matches what you contribute to the schools, depending on your
21	earnings. When you start out in life, and you're looking to get
22	your first home, it would be low. When you're at the pinnacle of
23	your career, it would be high. When you go into retirement, it
24	would be low again.
25	So, that's exactly the same thing that
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	~∪
1	circuit breakers do. I mean circuit breakers kick in for the
2	elderly, when their income is low or does it kick in the

MS. TYSON: No.

DR. KAMER: Bill, I think there's a lot of

disagreement on this panel. And it might be useful to have a show

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beginning, too, when you're starting out in life?

of hands as to how many think an income tax is workable, to begin 7 with, because the writing of this recommendation, too, will be 8 9 orientated to whether we think it's workable, like Lisa does, or whether we think it's not, like I do. So, can't we have a show of 10 11 hands as to that, first? 12 CHAIRMAN LINDSAY: I'll be happy to do that, Pearl. The only thing that I think that this Commission was directed to 13 do, was to look at everything. And I think that if the report 14 15 comes forward, without any mention or any credibility to an income tax, I think that it will be looked at as flawed. 16 17 DR. KAMER: No. The mission was to look 18 everything. And I think we can honestly say we looked at the 19 income tax. But if we do find it -- sorry, I'm not yelling loud 20 enough. Okay? Now, can you hear me? And I don't have to yell 21 anymore. If we do come up with a conclusion that there are 22 insurmountable or grave problems with the income tax, we've still 23 done our job, but that's the findings. That's why I'd like to have 24 25 a show of hands as to who thinks the problems are workable, and

who

thinks the problems are insurmountable. At least that will give us 1 a starting portion. 2 CHAIRMAN LINDSAY: Go ahead. 3 LEG. NOWICK: Before we have a show of hands. 4 5 maybe we can discuss it further to get the pros and the cons, just so I can better understand it. I just have a few questions. 6 7 The circuit breaker system, if we max out someone on the circuit breaker system, we still have to make up the money 8 some other way -- that's one thing. Number two, back to household income, that sounds like that's going to be a tough thing to do. 10 Household, meaning if you're married, that's the household, or 11 12 household meaning, I live alone in my house. My two daughters working, but they're at (inaudible) corp., but they filed income 13 tax. Are they part of the household? How does that work? 14 DR. KAMER: They are. 15 CHAIRMAN LINDSAY: Yes. 16 LEG. NOWICK: Okay. So, if all of those incomes are

from

are

	18	together so that
	19	DR. KAMER: Anybody who files out of that household
	20	pays the
	21	LEG. NOWICK: So, in other words, if you have four
	22	kids working there, and you're okay. So, there's something to
	23	think about, also.
	24	CHAIRMAN LINDSAY: But the point is and how the
what	25	whole thing would be measured is, what am I paying now and
what		
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	1	is it going to cost me?
	2	LEG. NOWICK: Right. But we don't we, we can't
	3	seem to find that answer out.
	4	The other thing I wanted to ask, is it possible
I'm	5	people from Hauppauge are going to hate me I'm just asking,
	6	just asking if it is possible, if we continued the present
	7	school taxing system, is it possible to take the industry and
	8	commercial, separate that, County-wide, and throw that into a pool
	9	for those
	10	DR. KAMER: Yes

11	LEG. NOWICK: areas like Wyandanch
12	DR. KAMER: yes
13	LEG. NOWICK: or, and, or Smithtown
14	DR. KAMER: yes.
15	LEG. NOWICK: in treating them more fairly.
16	and I'm sorry we're not
17	DR. KAMER: We could end up with that as a potentia
18	recommendation, pooling
19	LEG. NOWICK: That might help defray costs for
20	seniors, for young people in different areas. It's just a thought.
21	DR. KAMER: That's not a perfect solution, either.
22	I mean
23	LEG. NOWICK: Of course not.
24	DR. KAMER: anything that you try in the tax
25 minimize	realm will have some drawbacks. But what we want to do is
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done 1	the drawbacks and maximize the benefits, and then we will have

our job.

3	So, can I get back to my question, how many people
4	think an income tax is worth it Gary's laughing.
5	CHAIRMAN LINDSAY: Well, are there any other
6	comments about that?
7	DR. KAMER: No, because I think you covered it
8	very well in your memo. You indicated why it would be
9	advantageous it's based on ability to pay. And you indicated
10	what the problems are with it.
11	Now, on balance, you've concluded that despite the
12	problems, you think the system will work, because you've come up
13	with a number of points of how it would work. And this implies
14	that you think that this is a workable system. I'm going back
15	to
16	CHAIRMAN LINDSAY: But just to stop you there,
17	this was basically Levinson's plan.
18	DR. KAMER: Right.
19	CHAIRMAN LINDSAY: And I think I stated that right
20	in the beginning.
21	DR. KAMER: Right. But all of us might not agree
22	with Mr. Levinson's plan. That's the problem.
23	CHAIRMAN LINDSAY: But you don't want to report it.

24	DR. KAMER: We can report it as his plan, but we
25	can't report it as something we think we should do.
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1	CHAIRMAN LINDSAY: Okay. Daniel?
2	MR. BAHR: Just two things, basically procedural.
3	Is it the mission of this Commission to make recommendations or
4	out the options that's number one, because it's not been clear
5	to me, but either one is fine. And number two, there are going to
6	be differences in opinion on a whole variety of issues here. Do we
7	work on consensus; is there a minority report; do we simply say
8	there's a difference of opinion, and these are the opinions. I
9	think we have to talk about how to deal with that, because there
10	will be, as Pearl mentioned, especially on this, differences of
11	opinions, and I think we need a game plan as to how to handle
12	those.
13	CHAIRMAN LINDSAY: Well, I think, when we started
14	out, that we did try to, we did say that we would try to reach a
15	consensus. The only thing that I'm trying to do, and I'm not

saying that I'm endorsing the Levinson plan, but every -- you

lay

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know	7,	
	17	this has been done twice before. And they keep coming back with
	18	the same suggestions, increase the circuit breaker, you know, stuff
	19	that we've already talked about. There's nothing new here.
	20	I'm hoping to add a little bit more juice to it
end	21	to so somebody up in Albany says, you know, they are at the
	22	of their rope, you know, we better do something. Yet, I agree with
	23	you, that option one is the way to go. But I would just like it
the	24	stated someplace, that if you're not going to change the system
	25	way it exists, that, you know, the populus is at the point to say,
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	1	throw out the whole system, and institute something new. Yes,
	2	Gary?
	3	MR. BIXHORN: The maybe part of this is just,

you know, the structure we're trying to work with, and in terms of

the three parts of the report. And I think Lynne and Jim were both

onto something with talking about the -- you know, trying to make

the property tax more progressive. And, you know, as opposed --

obviously, recommendation number one is let's fix the system of

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9 distributing State aid, get the fair share to Long Island. And
10 that's going to relieve property taxes and, hopefully, address
11 major concerns.

But perhaps, the recommendation you're looking at is really a combination of what you're trying to do in part two, the, you know, looking at the income tax, in part three, you know, looking at other revenue streams, and even to a certain, looking at part one.

I think there might be room to combine the areas, and after recommendation one, come up with a mixed, a mixed solution, that would include options. It would be a proposal that would include, you know, regionalizing the commercial tax base.

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would include, you know, if there are other revenue streams that we've identified, or that we could all agree upon, you know, let's bring in those alternative revenue streams, and figure out a way to -- of fairly distributing them among the Long Island's 125 school districts. And thirdly, you know, acknowledging that an income

tax

1 being to assess cost, assess rates over 125 different taxing

2 districts is really somewhat unworkable. Perhaps, another income

step we can take related to the income tax would be introducing a

4 series of circuit breakers.

property taxes.

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5 So, you come up with one solution that is a package of three or four different steps, that could relieve the property 6 7 tax burden in certain districts, by 'X' amount. But basically, what we're doing is, you know, still raising the same amount from 8 9 Long Island, and -- but by bringing in money from all alternate 10 revenue streams, we are actually reducing -- we're bringing more --11 we're putting more money in the pot, and thereby, reducing the 12 total amount that needs to be raised, or that has been raised by

So, I think, you know, structurally, if we looked at the report, and we came up with let's fix the existing system, as option one, and as option two, we have a package of three or four different significant steps, we may actually be able to give some comprehensive recommendation that could, you know, could be considered -- you know, probably won't be flawless and I'm sure people could pick it a part, but it would have enough in it, that it might be something that could be seriously considered.

22	CHAIRMAN LINDSAY: But pooling the industrial,
23	commercial basis, wouldn't you think that would be something that
24	maybe should go under suggestion one, or do you want it as a
25	separate stand alone by itself?

- MR. BIXHORN: I would say suggestion one is 1 primarily going to focus on the State aid formula. And it could, 2 3 you know, it could go under section one. But my thought is, if one were really going to focus on a lot of the data pointing to 4 5 Long Island not getting its fair share, and the primary reason for the tax burden is the lack of State support, then, I think we're --6 7 where it might be better to package that as a separate, as a separate part of a comprehensive recommendation, to, to, you 8 to -- as an alternative to, to our preferred option one. 9 10 CHAIRMAN LINDSAY: Okay. Would you pool the entire industrial, commercial base, or would you give some credit 11 12 to the local district, for having the industrial, commercial
- MR. BIXHORN: Personally, being a resident of

properties in a district?

know.

Northport, the -- frankly, I think if we're going to stick our

16 necks out on this, we might as well go all the way, and say, you

17 know, let's take the commercial base and deal with it, redistribute

18 it on a regional basis. I mean, you know --

DR. KAMER: Gary, I don't think we have to stick

20 out necks out that far. You can just say, according to some

21 formula -- it's not our role to specify the formula at this

22 point -- but you can say that the option to regionalize the

23 commercial industry tax base should be considered as a means of

24 reducing the regressivity [sic] of the current property tax.

25 And that's what Gary's talking about. How can you

- 1 find additional revenue sources, or manipulate additional revenue
- 2 sources, to reduce the regressivity [sic] on the household? And
- 3 you don't have to say how you are going to do it. I mean we're not
- 4 tax writing people. We're not experts on that. Just say, let's
- 5 think about this.
- 6 CHAIRMAN LINDSAY: Go ahead.
- 7 MR. LIPP: Maybe I'm missing something here, but

8 at the last meeting we had -- and it's okay to change our minds -9 but we decided that we're not going with regionalizing commercial

10 real estate property, because it was too big of a political

11 football, in terms of it's not going to happen, because there are

12 haves and have nots. And the have not is our -- and this is an

issue that has been discussed for years, and years -- decades.

And

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14 that's always been a major stumbling block.

If you're starting a process from scratch, great

idea. Problematic, this way. If you want to change your view,

that's fine. But we had actually sort of made a decision, at least

when we met, explicitly, last time. If you want to bring it up

again, fine. But let's get back to what we talked of. There is a

history of the Commission, and we're sort of ignoring that.

LEG. NOWICK: I don't think we made a decision on it. I think we brought it up, because we realized we were hanging ourselves out there, so to speak. However, it could be a political football, but we still have to do our job, and we have to separate that.

Our job is to find out alternatives, and if pooling 1 2 or regionalizing the commercial base can help the senior citizens, in the Northport -- or wherever, then the idea has to be out there, 3 even though, it's not a favorite, and it might be a very difficult 4 5 thing to pass up in Albany. We still have to be out there. We still have to do, for our citizens, what we can do. 6 7 MR. LIPP: My perspective is as follows, we should bring up every reform that's out there. We shouldn't let 8 9 anything -- sweep anything under the rug. We should mention 10 everything, from even, perhaps, commercializing property, and I 11 think that should be part of the written report, no doubt. 12 I thought the way we were leaning, and I'm not, you 13 know, I don't mean to, you know, to tell people how to think or 14 anything, but the impression I was getting, from listening to 15 people, is that we wanted to come up with practical solutions. And 16 my version of practical solutions was, well, arranged from the 17 circuit breaker to, of course, asking the State to do more. 18 But also realizing that, if anything, from where I'm 19 sitting -- and I hope I'm wrong -- it's going to go the other way. It's going to get a lot worse. It's not going to get better, 20 21 because the campaign for physical equity, they're going to wind up

- 1 realistic. We don't want to say that, of course. But we want to
- 2 be able to develop some sort of realistic options. And what are
- 3 realistic options, they're not going to be simple ones.

deal

- 4 But what we were talking about last time was that
- 5 there are a variety of other local sources of revenue. I had heard
- 6 already, nobody wants taxes, additional taxes, and how do you
- 7 with the issue of not just supplementing the existing property tax,
- 8 and therefore turning everybody off. A proposal was made last
- 9 time, that I haven't heard too much dialogue on, for or against, is
- 10 we create some sort of quasi-local Star program, where at the end
- 11 of the day, if school expenditures increased, the property tax
- 12 will, for a given level of State aid, will increase, and you, as a
- 13 property owner, will see that higher tax. You would be able to
- 14 hold the school board's feet to the fire, if you will, because the

16 It wouldn't be just the reduction in the property tax.

17 CHAIRMAN LINDSAY: I think you're into the last

18 phase. I mean we haven't gotten off to the second part, yet. And

19 I'm trying to keep it in some kind of orderly fashion. Go ahead,

20 Lisa.

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MS. TYSON: I think that in the second section of

22 the income tax, what I would like to see is just different options

23 of how to implement a local income tax. We've talked about all

24 these different options. I think the Levinson plan is just one

25 option. I'm not in love with that option.

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1 We would like to see more of a regionalized tax, not

2 going directly back into that same school district. We would want

it to be more like the way the State funding system is -- where it

should be, which is really based on need, you know, redistribute it

5 fairly. So, you know, tax, and you have this pool of money, and

6 then you distribute it fairly.

7 So, I think what we could do as an income tax is,

- 8 you know, have this very -- you know, all the different options
- 9 that we've heard. We've heard very different plans here, on how to
- 10 do a local income tax, and saying that this needs further study,
- 11 and now, it goes to the State. And they need to, you know, maybe,
 - 12 you know, look into that, as well.
 - And if we're going to be going over to our State
 - 14 Legislators, you know, to talk about these local income taxes, it
 - 15 shows them the different options, of where we can be going in the
 - 16 future.
 - 17 CHAIRMAN LINDSAY: The only two options I remember
 - 18 were Levinson's and Laurel's (phonetic). And he talked about it
 - 19 vaguely. He didn't have a specific plan.
 - MS. TYSON: But Bob then ran different numbers that
 - 21 we wanted to -- I mean a one percent, or a two percent. I mean
 - 22 there was a lot of --
 - 23 CHAIRMAN LINDSAY: But that was just dollars
 - 24 replacing dollars. What about all the problems?
 - The problems that were outlined in the first three

paragraphs of this scenario are real problems. And, you know, 1 2 whether you like it or not, Levinson came up with solutions to 3 those problems. Whether they're workable or not, is something else. 4 5 MS. TYSON: And --CHAIRMAN LINDSAY: What did you want to say, Joe? 6 MR. SAWICKI, JR.: The strength of our mission --7 or of our findings rather, in my opinion, lie on those 8 9 recommendations that we can unanimously put forward. If 10 we're going to get the ears of Albany, like Ginny --11 Assemblywoman Ginny Fields is going to bring some Assembly 12 majority tax writers or education people down, whether it's in 13 Ways and Means, or Education, or whatever, Budget, it doesn't 14 matter. Hopefully, we'll get the same reaction out of the 15 Senate Majority, and get some of their, you know, tax people 16 But for us to give a half-hearted -- and this 17 takes, kind of takes you back to what Pearl and Dan were saying -- if we give a half-hearted embrace to an income tax 18

proposal -- and maybe if we end up taking a vote and seven to five

of us are in favor of this, the Levinson plan, or ten to four in

down.

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	21	support of this other plan as opposed to if we unanimously
down	22	embrace or support option one and when these people come
	23	from Albany to listen to us, and we're united, maybe, the stronger
	24	we are, maybe, finally somebody will start listening to us in
Count	25 y	Albany and say, you know what, here's one group in Suffolk
		39
	1	that really means business, and we got a new governor coming in
	2	January. And supposedly obviously it looks like it's going to
wants	3	be Governor Spitzer. And he's already on record as saying he
	4	to reform some of the education issues and the property tax issues.
	5	So that's a positive. Maybe we can gain his ear, hopefully.
	6	But the key is that we're united, we're unanimous
	7	as opposed to being, you know, a split decision on some of the
	8	other proposals. And
	9	CHAIRMAN LINDSAY: What if we did this? What if
	10	we continued along the path that we've started out on, of having
	11	three options Gary's proposing a fourth option now, of pooling
	12	the industrial, which we can treat separately and in the final

13	part of the report, looking at all four options to make a clear
14	statement, if we're all united on it, that option one is the way to
15	go.
16	DR. KAMER: But I think Gary is really talking
17	about two parts. The first part, which we're all strongly in favor
18	of, which is redoing the State aid formulas to give us our fair
19	share, and documenting why we don't have our fair shares.
20	CHAIRMAN LINDSAY: Right.
21	DR. KAMER: The second part, would be pooling all
22	of the possible alternatives. So, you're not signaling, or
23	emphasizing an income tax, you're not emphasizing pooling. You
24	there are other options that would make the current property tax
25	less regressive. We could do circuit breakers. The draw back
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- 1 there is, you're going to have to replace the income that you lose,
- 2 when you implement circuit breakers. How would you replace the
- 3 income? Well, we can have a Sim (phonetic) tax, or we could pool
 - commercial, industrial property tax revenues, and redistribute
- 5 in a way that will help some of our property-poor school districts,

say

4

them

6 and you just talk in generalities as to what could be done. 7 But we want to -- and I agree with this -- we want to strongly emphasize changes in the State aid formulas, because 8 9 with a new administration in Albany, we have a chance of getting that done, if there's a fresh look -- because the other 10 11 alternatives, any one of them, are really not that good. 12 CHAIRMAN LINDSAY: I don't object to a final 13 conclusion that -- you know, the viability of solution one. But I 14 feel very strongly that we should all include other options, even 15 if they -- if you don't think they're workable. They are things 16 that we discussed at length. 17 DR. KAMER: We should include everything that we've discussed. But we should indicate a paragraph as to what the 18 option is, what are the pros, and what are the cons. And that's 19 20 it. And we've done our job. LEG. NOWICK: No. It doesn't --21 22 DR. KAMER: Well, this does more than that,

because it goes into how the system would actually work.

CHAIRMAN LINDSAY: And that's what was presented

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to us.

1	DR. KAMER: But if we come out with it in our
2	report, we are endorsing that system.
3	CHAIRMAN LINDSAY: No, I don't think we are. I
4	really don't think we are. I think what we're clearly saying is
5	that, if the simplest way to go is to leave the system the way it
6	currently exists and to rearrange the funding, then it's fairer to
7	this region. But and if that can't be done, then we're at the
8	point of looking at radical systems that change the system and
9	throw it out.
10	DR. KAMER: But should we assume that it can't be
11	done
12	MR. LIPP: Right.
13	DR. KAMER: or should we say it can be done
14	and we want it done?
15	MR. LIPP: Right.
16	LEG. NOWICK: Yes.
17	MR. LIPP: Yes.
18	LEG. NOWICK: Keeping that in mind, just as
19	another suggestion for when we're finished with this, and keeping

- 1 something we can't do, because it's our --
- 2 CHAIRMAN LINDSAY: This Commission started out as
- 3 a Suffolk County Commission. They've really shown no interest in
- 4 this at all, and it's too late in the day to do that, now.
- 5 DR. KAMER: I agree with that.
- 6 CHAIRMAN LINDSAY: I'm trying to finalize a report
- 7 and we're going back to the structure of the Commission.
- 8 DR. KAMER: It's too late to --
- 9 CHAIRMAN LINDSAY: And I'm so confused right now,
- 10 I don't know what to put in the final report. I mean we have one
- 11 phase that isn't even written yet.

1	MR. KADEN: That's what w	we are here for. We have to
1	talk about these things. The problem	I think, with income tax,
1	first of all, to me, the first solution is	an income tax solution,
1 would	because the only way the State could	really give us more aid,
1	be to raise taxes. And the taxes they	raise, are income taxes.
1	So, that is an income tax so	olution. And it's a
1	State-wide income tax solution. It's r	not a regional tax solution.
1	To me, a regional tax soluti	ion does nothing to
2	relieve taxes at all. It just shifts who	is paying the bill.
2	DR. KAMER: Exactly.	
2	MR. KADEN: And I don't re	ecall in this Commission
2	ever seeing this Commission coming of	out in favor of a local income
2	tax. In fact, after we studied it, I beli	ieve we said it wasn't
2	workable. That was my feeling. So,	I was surprised to see, today
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- that it was back even as an option. I think we need to put it in a
 report, that we reviewed it, absolutely --
- 3 CHAIRMAN LINDSAY: But Jim, in the --
- 4 MR. KADEN: -- and say it's not workable.

5	CHAIRMAN LINDSAY: in the two previous meetings,
6	we talked about the structure of what the report would look like.
7	MR. KADEN: And I don't recall ever talking about
8	recommending an income tax, as an alternate solution to the
9	State-wide solution.
10	CHAIRMAN LINDSAY: But I don't know whether this is
11	a recommendation.
12	MR. KADEN: I think as soon as you put it in
13	there as, if we can't get the State, the State solution, we're, we
14	are going with this as our second option. What is that, then? I
15	don't believe you're all you're doing is diluting the message.
16	If I was in the State Legislature, and you came
17	and I came to the room, and you said, well, we would really like a
18	State-wide solution. But if you can't give us that, we have a way
19	to solve it ourselves. The problem would be solved, as far as I
20	was concerned. You'd never see a State solution.
21	DR. KAMER: And they wouldn't give us anything.
22	MR. KADEN: Exactly. You solve it yourself. You
23	already told me we can.

DR. KAMER: What we want to show is that any of

25 these alternatives are not really that workable and you bett

1	us that State aid. We'll put it in more conciliatory terms, but it
2	will say that.
3	CHAIRMAN LINDSAY: But I think that's where I was
4	trying to go.
5	MR. KADEN: Well, when you list all of these
6	solutions, options here (gesturing), of how it's going to work, to
7	me, you are implying that not only is it workable, but in fact, I
8	have a means of making it workable, right here (gesturing). And I
9	don't think these things work.
10	If you don't redistribute the wealth, this is a
11	terrible system. You'll bankrupt the poor districts, and the rich
12	districts would be sitting on hundreds and millions of dollars of
13	revenues.
14	DR. KAMER: I think Levinson's solution, while he
15	makes it sound as if it's workable, is totally unworkable.
16	MR. SAWICKI, JR.: Do we want to I'm going
17	back to my question a few minutes ago, do we want to make

18

recommendations on an unanimous basis --

19	LEG. NOWICK: Yes.
20	MR. SAWICKI, JR.: otherwise, we'll not make them
21	at all?
22	LEG. NOWICK: Yes.
23	DR. KAMER: Yes.
24	CHAIRMAN LINDSAY: I don't have a problem with
25	that. But so, then, do you want to just conclude the whole report
	45
1	with Gary and Robert's which hasn't been drafted yet, and leave
2	it at that, because it will be the skinniest report you've ever
3	seen? It will be about two pages.
4	MR. LIPP: Okay. I can write thousands of pages
5	on any one topic. Trust me.
6	CHAIRMAN LINDSAY: Yeah, I know, but can
7	anybody make sense of it, Robert, that's the question.
8	MS. TYSON: I think we also have to look at
9	MR. LIPP: Well, I'm going to take that as a
10	compliment.
11	MS. TYSON: I think we also have to look

is, because a lot of people, a lot of the message, you know, in

14 Long Island is, we're not getting our fair share, and we need to

15 get a larger piece of the pie -- and we're paying too much income

16 tax, and we're not getting enough.

would

24

But, you know, I think we need to look at the impact of the whole system and this whole CFE case, which is really showing that school funding should be based on need. And I

20 like for this report to show, since it's not just about, you know,

21 how much Long Island is getting. It's that the State funding

22 system has to be based on need, and that a new State aid formula

23 must be based on needs -- and that is determined by how many

children of poverty, how many ESL students, you know, all of that

25 in the CFE case, and it has deliberated very clearly, how to

- 1 actually create that system. So, I think we're just going to have
- 2 to really go over part one a lot more, as well.
- 3 DR. KAMER: I don't know that we want to get into
- 4 the CFE case, or that's our mission. I think Bill came up with the

5	solution, as to the path forward. I think we all agreed that we
6	have to write, in detail, justifying that we need additional State
7	aid and why. And then, I think the two of you just can word and
8	I agree, Bob, you can write ad infinitum. But you can do a pretty
9	good job of talking about alternatives, talking about the, the
10	testimony we heard on the income tax, and why we don't think it's
11	workable, and talking about pooling revenues, and talking about
12	finding additional revenues. And I think we can come up with a
13	credible report, distributed by e-mail to all of us before the next
14	meeting, so we can finalize the wording.
15	I don't think it's a difficult path forward, at all.
16	I think we've heard the testimony, and we pretty well know where
17	stand, and where we want to go. But I think it would be fatal to
18	let Albany know that we think there are workable alternatives, so
19	don't worry about the State aid, we'll forgive you if you don't
20	increase it. I think we have to be very strong on that. Gary, do
21	you agree.
22	MR. BIXHORN: Yes.
23	MR KADEN. Ves

MR. BIXHORN: I agree with everybody.

we

1	DR. KAMER: Yes.
2	MR. LIPP: Both sides; right?
3	DR. KAMER: I never knew you were a coward.
4	MR. BIXHORN: No, I do agree. And I think part of
5	the difficulty here is, you know, dealing with the report piece
6	deal, and kind of looking at one part at a time. I think it will
7	be very helpful if we had, you know, all the sections of
8	CHAIRMAN LINDSAY: Okay. But it would be very
9	helpful to me, if I knew a direction of what you wanted. You know,
10 you're	I thought we had a direction, where we were going. And what
11	telling me is that you don't want any reference to the income tax,
12	at all?
13	MR. BIXHORN: No.
14	MR. KADEN: No.
15	DR. KAMER: That's not what we're saying.
16	MR. KADEN: That's not what we're saying.
17	DR. KAMER: We don't want it composed as a

	18	solution. We want to refer to what we've heard, and what the
come	19	advantages and disadvantages are. And I think we want to all
consid	20 er	down to the side that there are too many disadvantages, to
	21	it a workable solution. But we certainly want to mention it.
	22	CHAIRMAN LINDSAY: Okay. So, then
	23	MR. BIXHORN: And in fact, I think the most and
	24	if we went back to Bob's original presentation on the income tax
	25	and I have vague recollections of the percentage increases in
		48
	1	income tax that would be necessary, in order to offset the propert
exactly	2 y	tax. I remember they were huge numbers. I don't remember
	3	what they were. But I think Bob's presentation and then the
know,	4	presentation out in Nassau County, I think we can detail, you
	5	the presentations. I just think putting you know, wrapping it
	6	up as a recommendation, isn't the direction we're looking for.
	7	But I think we can easily, easily represent the,
	8	the share all of the information we've received, related to the

income tax. I think that should be in the report.

	10	MR. KADEN: Yes.
	11	MR. BIXHORN: But as far as what we call
is	12	a recommendations, as far as what the Committee is saying, this
	13	what we believe should be done, I agree. I think, clearly, we've
	14	come to the conclusion on the State aid question, that needs to be
make	15	addressed. And if there are some other areas that are that
	16	some sense, then we can come to consensus on, I think we should
	17	agree on those.
	18	And, you know, and I wouldn't have any problem with
tax	19	supporting the, you know, the regionalization of the commercial
	20	base or supporting some kind of conceptually, something like
	21	that. If there were other alternative revenue streams that we all
	22	could agree upon, I think we should support those.
	23	MR. KADEN: I think pooling those and
	24	redistributing those as a Star, is fine.
	25	MR. BIXHORN: Yeah, the local Star or something

1 like that.

2 MR. KADEN: The local Star would be fine. 3 MS. TYSON: The regional, the commercial tax base, to do a local Star -- so that would be the funding for the circuit 4 breaker, basically? 5 DR. KAMER: Yes. 6 MR. KADEN: Yes. That and any other alternative 7 revenues that you could raise, gambling revenues, if you so desire, 8 9 whatever -- you know, anything else we talked about as being a 10 source of revenues. DR. KAMER: You would offset the loss caused by 11 12 the circuit breaker, by this regional Star, and then that makes 13 some sense. So, I think there's a lot of agreement on this panel, but it would help if we saw a completed report. 14 15 CHAIRMAN LINDSAY: And again, I'll go back to the 16 same question. Before you see a completed report, I need some 17 direction on what's in the final report. If we took out the term recommendations, and talked about options, or things that were 18 brought up before the Committee, and listed them one through 19 from an income tax, to increased State aid, to circuit breakers, to 20 21 pooling industrial, commercial, to a local Star program with new

four.

hat	22	revenues, and then at the end, would you support a paragraph,
State	23	you know, the recommendation of the Commission is to go with
	24	aid, increased State aid?
	25	LEG. NOWICK: Well, there are other things, too.
		50
	1	MS. TYSON: By ending with the State aid part,
	2	then that's our lobbying thing, for when we do meet with the
	3	State Legislature.
	4	CHAIRMAN LINDSAY: Yes.
	5	MS. TYSON: Yeah. And that's our really key point
	6	to them.
	7	CHAIRMAN LINDSAY: Yes.
	8	MS. TYSON: I think it makes a lot of sense to end
	9	that way, very strongly.
	10	CHAIRMAN LINDSAY: Right.
	11	MR. KADEN: But I think you have to get to the
	12	income tax section. I agree fully, we need to talk about income
	13	tax. It was a major consideration. What I think it needs to

14	discuss, first, layout the positions that we've heard, discuss
15	them, discuss the pros and cons. But it has to end with a sentence
16	that says, we do not consider this a viable option for funding
17	schools on Long Island.
18	DR. KAMER: Exactly.
19	CHAIRMAN LINDSAY: I don't have a problem with
20	that. I don't have a problem with that. I have a problem with
21	excluding it.
22	MR. KADEN: Oh, no, I don't think anyone wanted
23	to exclude it.
24	CHAIRMAN LINDSAY: And I disagree with you, as far
25	as the viability.

1	Bob and Pearl presented us with a bunch of numbers,
2	that didn't present us with a plan. And Laurel talked about a
3	bunch of numbers. The only plan that I actually heard was
4	Levinson's, to try to solve the problem. And I agree with you,
5	that it would probably be extremely difficult to implement
6	MR. KADEN: Yes.
7	CHAIDMAN LINDSAY: ovtromoly difficult

8	MR. KADEN: Do you want to curtail a not viable to
9	an extremely difficult to implement?
10	CHAIRMAN LINDSAY: Whatever.
11	MR. KADEN: I might go with that.
12	CHAIRMAN LINDSAY: Right.
13	LEG. NOWICK: Do you want to go down this list and
14	see what we need and what we don't need?
15	MR. LIPP: Well, what I did was, in terms of
16	when we were speaking, I just put together what amounts to an
17	over-simplified version of what, perhaps, the table of contents of
18	the report should look like, in terms of the issues. So, we would
19	speak about everything here. And as I just mentioned, I forgot t
20	put in the what do you call that again?
21	MS. CAPOBIANCO: A video lottery terminal.
22	MR. LIPP: I knew it, but I just couldn't bring
23	myself to say the words, video lottery
24	CHAIRMAN LINDSAY: This isn't it about your policy
25	ideas, Bob?

1	MR. LIPP: No, no, no. What I'm trying do
2	here is, I'm clearly trying to list everything. And I was the
3	first to say it, that we need to speak to everything. You know, at
4	the end of the day, it's a matter of what we say about any
5	particular issue. So, I'm going to add the video lottery
6	terminals.
7	LEG. NOWICK: So, are we going to go down this list
8	and pick out the first number one thing that we want to be is State
9	aid? Is that how we're going to do this?
10	MR. LIPP: Well, I think initially, the way I
11	wrote it here, without, you know, having much time to think about
12	it too much is, it's sort of like the perhaps maybe, it doesn't
13	have to be in the order of what we most recommend or least
14	recommend, but a logical order of progression.
15	So, for instance, you have the initiatives related
16	to the State first. Then, you have the replace the income tax, and
17	related quasi-related, is the regionalization of non-residential
18	property tax. And then, there would be the various alternatives
19	sources of
20	CHAIRMAN LINDSAY: I think as far one is

concerned, I agree with that, you know, the best way to solve this

23 case, and everything else all at once. And that's the obvious way

24 to go.

I wouldn't want to put it connected it State aid.

- 1 If you want to put that in, you could tack that onto the income tax
- 2 section, that, you know, we had extensive discussions about a local
- 3 income tax. But the most viable way would be to do it is on a
- 4 State-wide basis. If you put this increasing State income taxes
- 5 with -- mix that up with our gripe that we're not getting our
- 6 proper share of the existing State aid pool that's there now, I
- 7 think it's going to be blown away. That's my idea.
- 8 MR. KADEN: I think, really, if you want an
- 9 increased share, there's only one likely way they can do that.
- 10 They're not going to pool money from upstate. They would bankrupt
 - 11 upstate, if they didn't take the taxes to pay that share. If you
- 12 want more money, they have increase the State-wide income taxes.
 - 13 It's the only way they can raise those revenues.

14	CHAIRMAN LINDSAY: Where did they get the money
15	for the rebates across the board, to everybody this year?
16	MR. KADEN: I'm waiting to find out this year, when we go
17	for the State aid
18	CHAIRMAN LINDSAY: Where did they get the money
19	MR. KADEN: there's a five billion dollar
20	deficit. They created a five billion dollar deficit.
21	CHAIRMAN LINDSAY: where did they get the money
22	to forgive the sales tax on gasoline that nobody saw a penny of?
23	MR. KADEN: I told you where they got it from.
24	They created a non-fiscally sound structure in their budget.
25	CHAIRMAN LINDSAY: Okay. But my point is
	54
1	MR. KADEN: How can you close that? You either
2	cut the aid this year which is my concern or you raise taxes,
3	and you fill the void or you hope, or you hope against hope that

7 MS. TYSON: What about the tax rates? I mean one

the stock market performs very well this year, and your budget

revenue projections are up by five billion dollars, and it closes,

miraculously, by itself.

4

5

- 8 thing is the State has continually lowered the State tax rates.
- 9 And the higher tax rates that they lowered, that has basically
- 10 starved the State of about nine billion dollars, in the past twelve
- 11 years or so.
- I mean if we were just to go back to the tax rates
- 13 before Pataki, we wouldn't have this problem. All of that money
- 14 would be there. So, you know, it's not just taking about, you
- 15 know, raising more income taxes. You really have to be more
- 16 specific, about how to do that.
- 17 CHAIRMAN LINDSAY: Well, I would rather not deal
- 18 with the specifics of how you're going to increase State income
- 19 taxes, just that --
- MR. KADEN: You just want to say that we need more
- 21 money.
- 22 CHAIRMAN LINDSAY: Right.
- MS. TYSON: Yes.
- 24 CHAIRMAN LINDSAY: And I rather not tie it in with
- 25 the aid formula. I don't mind mentioning it, again, in the overall

	1	discussion of income taxes, that the best way to fund schools is on
	2	a State-wide income tax that's properly funded. I don't have
	3	but I'd like to see another proviso there, though, that it be
	4	dedicated, that a certain portion of the State income tax be
	5	dedicated to education.
	6	DR. KAMER: Where do we leave this, now? Do you
along	7	want Gary and Bob to work together and come up with something
	8	the lines of this outline, e-mail it to us, and come back to the
	9	next meeting with our comments, and hopefully finalize it?
	10	CHAIRMAN LINDSAY: Maybe we can start from the
	11	beginning. He's got the first phase. Is everybody in agreement
	12	with the first phase as outlining the problem?
	13	DR. KAMER: Yes.
	14	CHAIRMAN LINDSAY: Does anybody have any problems
	15	with that?
	16	MR. KADEN: No.
	17	CHAIRMAN LINDSAY: At least, we have six pages to
	18	start off with.
	19	I'm just getting frustrated because, you know, we've
comes	20 s	been just stumbling along with this whole thing. And now, it

21	to a point where we have to produce a report.
22	MR. SAWICKI, JR.: Right.
23	LEG. NOWICK: We got
24	MR. SAWICKI, JR.: I think we have to get off the
25	dime here.
	56
1	CHAIRMAN LINDSAY: Yes. Increasing the share of
2	public school costs supported by State aid is in what Gary and Bob
3	are drafting. Right, Robert?
4	MR. LIPP: Well, I guess my first question is
5	going to be, okay, if this would be sort of what you're referring
6	to as the, quote, overview, if you will.
7	CHAIRMAN LINDSAY: Right.
8	MR. LIPP: The next question would be the document
9	that I prepare, the statement of the problem, is that producing
10	would that or
11	CHAIRMAN LINDSAY: It's incorporated into this
12	(gesturing).
13	MR. LIPP: So, forget about this (gesturing)?

	14	CHAIRMAN LINDSAY: Yes.
	15	MR. LIPP: I'm just asking for the information.
	16	Okay. So, I don't have to make the corrections to this, Gary? All
	17	this stuff we talked about, forget that?
	18	MR. BIXHORN: Why?
	19	MR. LIPP: Well, unless I misunderstood something,
	20	the overview of Suffolk County homeowners, that's going to be the
	21	up-front section, and
	22	MR. BIXHORN: We had updated
	23	MR. LIPP: and that was taken implicitly, the
of	24	things that I had written and we had spoken about, the statement
	25	the problem, that was incorporated into this. So, the feeling was,
		57
	1	it would be a redundancy. I don't agree, but
	2	CHAIRMAN LINDSAY: But understand something, the
flesh	3	second part document, took your document and put some earthy
	4	on it, let's say; all right. She included some statements, she
	5	included when we met, how many times we met, who's on the
	6	Commission.

	MR. LIPP: Yes, I like the document.
	CHAIRMAN LINDSAY: Okay. If you have some changes
	to that, that's what I'm asking now.
1	MR. LIPP: Right.
1	CHAIRMAN LINDSAY: Does anybody have a problem
1	with, at least, the introduction? And if you do, tell us now and
1	we'll make the corrections.
1	MR. BIXHORN: I don't have a problem with the
1	document. I think just I think what Bob's looking for
1	clarification on is, he and I met after the last meeting, along
1	with a couple of other people, to update some of the information in
1	here. I was under the assumption we were talking about the up
1 would	you know, agreeing that an updated version of this document,
2	be the appropriate opening for the report.
2	CHAIRMAN LINDSAY: Okay. I was unaware I knew
2	you met, but I thought it was to talk about, actually, what our
2	first option was, to increase State aid. I thought that's what you
2	were meeting about.

MR. BIXHORN: Well, we did that, and part of

- 1 that -- there was new data. The data that I presented to the
- 2 Commission from the Innovate Long Island Report, basically updated
 - 3 a lot of the information. Bob drew up this report or this
 - 4 document, from some older reports.
 - 5 CHAIRMAN LINDSAY: Okay.
 - 6 MR. BIXHORN: The Innovate Long Island Report that
 - 7 I've presented to the Commission, updated it. We took -- we sat
 - 8 down to try to make this.
 - 9 CHAIRMAN LINDSAY: So, do you have the changes to
 - 10 update that?
 - MR. LIPP: I have notes. I haven't updated
 - 12 it, yet. I've been like working 24/7. But I guess one source of
 - 13 confusion that I have is, the document that you handed out, the
 - 14 overview attached to it is what I have written. So, what my
 - 15 confusion was -- and I'm still not a hundred percent sure -- is
 - 16 that the attached portion of mine, would it be included -- because
 - 17 you have that even in, what you have here.
 - MR. KADEN: Right. From page five on, you wrote,
 - 19 and the other --

10

11 CHAIRMAN LINDSAY: But I mean that really goes 12 to -- the core of what we're talking about is that the school aid

(phonetic) said, when he talked about the income tax.

	13	formula is not only archaic, I don't think anybody understands it.
	14	And at times, the equity involved in it is questioned.
	15	MS. TYSON: It is questionable. But it doesn't mean that
	16	most of the poorer school districts do get a lot of State aid. So,
	17	I mean, you know, it's
	18	CHAIRMAN LINDSAY: I think and correct me if I'm
	19	wrong, Gary what you guys are advocating for it, besides our
	20	fair share of State aid, is an aid formula that's more transparent
	21	and understandable.
	22	MR. BIXHORN: Exactly. And in that, in that more
	23	transparent, understandable formula are two major factors that
with	24	would help Long Island one, would be distributing the money
	25	regional costs built into the formula, and the second would be what
		60
	1	Lisa's talking about, the recognition of need, on a district by
	2	district basis.
	3	So, yeah, we're looking for more money to come to
	4	Long Island, and then we're looking to have it distributed, based

on the needs of individual school districts. Yes, yes. So, a

	6	better formula more money, and a better formula for distributing
	7	it. It's that simple.
	8	And we do have data, as I presented in the report,
	9	that we could incorporate into this, that shows, you know, real
	10	differences between what's happening in the wealthiest districts
	11	and what's happening in the least-wealthy districts.
	12	MS. TYSON: Yes. That would be great to add that
	13	in there.
	14	CHAIRMAN LINDSAY: So, going back to our worksheet
	15	that Robert printed off, the first sentence is to the heart of what
part,	16	Gary and Robert have been working on. All right. The second
	17	I would prefer not to put it in with increased aid piece. I
	18	would I agree with you, I think it should be in under the
	19	section of income taxes.
	20	I have no problem with talking about a local income
best	21	tax, and then stating at the end, income tax works based on
	22	on a broader base. If it's done on a State-wide basis, to fund our
	23	schools with a dedicated an amount dedicated to education
	24	DR. KAMER: Then, it's a better option.
	25	CHAIRMAN LINDSAY: okay.

1	MR. LIPP: Fine.
2	CHAIRMAN LINDSAY: Is it all right if we leave
3	that portion under the income tax?
4	DR. KAMER: Yes.
5	MR. LIPP: Okay. I'm already making the changes,
6	as we speak.
7	CHAIRMAN LINDSAY: Okay. Two, enhance the State
8	circuit breaker program, which provides tax credits to low-income
9	property owners. Do you want to handle that, as a separate
10	section?
11	DR. KAMER: Well, as a separate option, then,
12	maybe you'd have to indicate that you're going to make up the
13	revenue somewhere, and indicate where you're going to make it
14	CHAIRMAN LINDSAY: Well, do you want to leave that
15	to our suggestion, about like a local Star program
16	DR. KAMER: Yes
17	CHAIRMAN LINDSAY: with separate revenue, which
18	was our

up.

19	DR. KAMER: yes.
20	CHAIRMAN LINDSAY: original option three?
21	DR. KAMER: And I think we all agree on that.
22	CHAIRMAN LINDSAY: Do you want to do that?
23	MR. KADEN: Uh-huh. Yeah. One comment on this
24	though, is, credits are not generally the way this happens. In
25	property taxes, it's exemptions of assessed value. That's how
	62
1	that's given. It's not a credit. It's an exemption. That's how
2	it's done now.
3	MR. BERNARD: There's always there's quite a list
4	that's available.
5	MR. KADEN: So, do we want to make it credit,
6	slash, exemptions, or make it a credit and get rid of the
7	exemptions, or whatever
8	MR. LIPP: I'm not sure I understand.
9	MR. KADEN: Well, a tax credit is a dollar per
10	dollar thing.
11	MR. LIPP: On your income taxes?

MR. KADEN: Right. An exemption says, if you meet
the criteria, we'll defer, or eliminate much like Star does, get
rid of fifteen percent of your assessed value, for taxing purposes
So, you're exempting a certain percentage of their property tax,
opposed to a dollar for dollar credit on an income tax return.
MR. LIPP: Do we know to what extent that's the
case, Mr. Bernard?
MR. BERNARD: Dollar-wise?
MR. LIPP: Well, I mean you see, you know, at the
assessor level, to what extent, perhaps, people might not have t
pay taxes because of this.
MR. BERNARD: Well, is this thing on? Most of the
exemptions that are available, other than Star, are available at
local option. So, that means that, in our case, the County, each
63

as

- 1 town and each school district, if it's applicable to school taxes,
- 2 would have to opt in. The most recent one of those exemptions
- 3 the volunteer firefighter and ambulance worker's exemption, that
- 4 the County passed a couple of years ago -- most of the towns in

was

5	Suffolk had, and many school district have which gives a
6	straight ten percent savings off the assessed value. In Babylon,
7	the average with the school district opting in is about \$700 a year
8	in savings.
9	LEG. NOWICK: That's very good.
10	MR. BERNARD: It's very good for a volunteer
11	firefighter. One that was just in print today, that was talked
12	about yesterday, that Nassau County implemented, was the first-
13	home buyers, for newly constructed homes, which is section 421F
14	the real property tax law. That's been in place for Suffolk County
15	for six years. The Legislature here had adopted, most of the towns
16	have. But towns have adopted and school districts at varying
17	degrees.
18	There's also a 485B exemption for commercial
19	property development. Most school districts opt out of that, where
20	we now end up having many, many more properties coming under
21	auspices of local industrial developmental agencies, that become
22	tax-exempt property, and then make pilot payments to the local
23	school districts. That's how they get their incentives.
	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22

and	25	or exemptions, or whatever we want to call them, become more
		64
	1	more prevalent, the folks that are not eligible, the poor guy
	2	that's sitting that's not a veteran, that's not a senior, that's
	3	not a firefighter, that's not a first-time home buyer, is not
	4	disabled, they're paying the bulk of the bill.
	5	CHAIRMAN LINDSAY: But I think where we were
	6	going with this is if we were to increase, for lack of a better
	7	word, the circuit breaker program, that we would look for another
	8	revenue stream to fund it, so it isn't just a shifting.
	9	MR. BERNARD: It would be the first time something
	10	like that would be recognized, which is not a bad idea.
	11	MS. TYSON: We want to make sure it's income-based;
	12	right? We're not going to do Star, where everyone gets their Sta
	13	rebate.
	14	MR. BERNARD: Well, enhanced Star is income-based.
	15	MS. TYSON: So, we want enhanced Star, but we want
	16	to be clear it's income-based, and not just every single taxpayer,

But as these incentives, and, or circuit breakers,

17 you know, gets a check right before election.

the

18 MR. BERNARD: Well, Lisa, you have to understand 19 that, that all these exemptions pursuant to New York State Real Property Tax Law, take an act of the State Legislature. And, you 20 21 know, our regional issues here are very different than what the majority of the State's issues are. And you know, what people 22 23 elsewhere like and have done -- and sometimes a lot more say in Senate and the Assembly -- at least in its current make up, 24 political make up. 25

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1 CHAIRMAN LINDSAY: Jim, before I go to you, maybe if 2 we could call on you to help with this section in terms of the 3 circuit breakers -- and almost everything that we're talking about here is going to need State approval. It's not -- I mean even for 4 us to identify -- and we haven't even gotten to that yet -- our 5 options for local revenue sources, almost -- most of them, we're 6 7 going to need State permission to do anything. MR. BERNARD: It's not only that. Again, most of 8 9 them that are in place are these local options. And you have to

10	get past the County, then the towns, and then and any school
11	district.

12	As an example, the current senior citizen's
13	exemption, which puts a cap on the income, was just raised for the
14	next cycle, which is the '07, '08 tax year. There are school
15	districts in towns that are at all different levels of income, from
16	\$28,000 to \$35,000 as gross, total gross income amounts, for the
17	eligible seniors. And they can choose each one of those
18	jurisdictions can choose, at their option, what their limit would
19	be on the income. And it's a massive undertaking to do these
20	calculations each year.
21	CHAIRMAN LINDSAY: Okay. But what I'm envisioning
22	here is something different, because there's a revenue stream

here is something different, because there's a revenue stream attached to the exemptions.

MR. BERNARD: But who would be eligible for these exemptions?

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1 CHAIRMAN LINDSAY: Well, I think that's one of the 2 things that we have to discuss is that if you, for a lack of a 3 better reason, you created a local Star program, and you identified

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4 a revenue source, and got permission to use that as a revenue

5 source, I think regionally, it would have to be passed down to the

6 towns and the schools districts. For example, if the town and the

school district want to opt into this program, there's a pool of

8 money to offset a reduction in people over seventy years old.

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than the

9 MR. BERNARD: There's been many of these different 10 types of exemptions. Senator LaValle, last year, made a proposal 11 that passed the Senate and died there, that it was at an age of 75, 12 and if you had no children in the school, and you owned the same

home for 30 years, you would pay zero school taxes.

CHAIRMAN LINDSAY: Yeah, I know. But the difference between what we're talking about and that, is the a shifting of the cost. If you exempt the people over 75, we all have to pay the difference. All right. What we're talking about is the raising of a separate revenue source, to make up the difference.

MR. BERNARD: I guess we'd have to identify that, and see how much money we could raise, and maybe even look to insert a circuit breaker in a Star program, regardless of age, but maybe, based just on income, which may be more progressive

23 current Star program, which is -- you know, the enhanced Star,

so, you have all these different sources -- the last piece about

16	the Star thing,	there,	we need	to not o	nly speak	obviously	about

The same series of the same seri

you know, that, that would help to reduce or minimize the

- 18 likelihood of an increase, as opposed to replace, then, we could
- 19 speak there clearly to the equity issues and who gets it. And
- 20 there, we will probably need a little give or take on how to say
- 21 that -- you know, have a complete analysis, so we could at least
- 22 scope it out next time.

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way

- 23 CHAIRMAN LINDSAY: And something else we've had
- some preliminary discussions about is, the Star program as one
 - 25 of going. The other way of going is if you created this local

- 1 pool, for a lack of a better word, to stabilize real estate taxes
- 2 in the district, that --
- 3 LEG. NOWICK: Just so they don't go up and up
- 4 every year.
- 5 CHAIRMAN LINDSAY: Right. You know, that under
- 6 certain criteria, if a district is in dire straits, they can get
- 7 additional money from the local pool, to stabilize taxes.
- 8 I mean there's two different concepts -- one's

money, that wouldn't be tied to this exemption.

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11 MR. LIPP: Well, I think one big issue with this
12 last piece of the Star, the local Star piece is, are we talking, or
13 not, at a regionalized level, because if it's a sales tax, or a
14 mortgage tax, or whatever, that kind of money, you know,
15 conceptually is, you know, a region-wide or county-wide pot of

For instance, with sales tax, you could not determine which school district was related. That's a fact, you could not. With a mortgage tax, you could figure out which town and probably school district, yes. But it would probably be more like a regional pool. You would have to some sort of criteria, be it equitable or not equitable.

CHAIRMAN LINDSAY: Well, I think you would have to create -- I mean one of the problems that I think that we all agree that's wrong with our taxing system is because of the number of

- 1 different entities. If you came up with a new tax, I think it
- 2 would be have to be based on a regional thing, and shared

regional.	
3	MR. FARKAS: Yes.
4	CHAIRMAN LINDSAY: Mel, did you want to say
5	something.
6	MR. FARKAS: Yeah. I agree with that. It has to
7	be regional. I think the whole number six, except for the Sin tax
8	and the local lottery tax is just repetition of what's always been
9	going on. Let's look at raising sales tax. We're also talking
10	about that in the first part of the report, that seventy percent
11	of 18- to 34-year-olds say they are likely to move. You can raise
12	that to ninety percent, if you put in a mortgage tax and a transfer
13	tax, because it's just going to make closing costs just that much
14	harder.
15	CHAIRMAN LINDSAY: Go ahead.
16	MR. LIPP: It would be more expensive that way;
17	correct?
18	MR. FARKAS: Well, you would drive them out faster.
19	You would drive them out faster.
20	And truthfully, it's going to effect property values
21	of your seniors, because, I tell you, if you put in a transfer tax
22	of three percent, guaranteed, then, you know, the idea is to be

- 1 see in there, of six that are of value, is the Sim tax and the
- 2 local lottery, and F, the Star tax, as Bill proposed it. I can't
- 3 see of raising our sales tax. We'll drive new business out. We'll
- 4 raise our mortgage tax, we'll raise a deed tax, a transfer tax,
- 5 then you're just driving more people out, and that's not what we
- 6 want. We want to increase them.
- 7 CHAIRMAN LINDSAY: And I think that we've received
- 8 testimony in the lottery, that lottery isn't feasible, because we
- 9 couldn't raise enough money in this region, to compete against the
- 10 State Lottery, to make people want to buy into it. I think the
- 11 testimony we've got, where the biggest pool of money was, was
- 12 VLTs.

the

- MR. FARKAS: I think that's what was included in
- 14 local lottery. I thought local lottery included the, you know, the
- 15 VLT proposal.

actually come to fruition this way, but the whole idea behind it is

like a replacement, as opposed to supplementing or adding to

property taxes. And the point to be made is it will control the

doing the local Star in the way we're proposing is -- would be more

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growth in property taxes, and perhaps with a limited extent, reduce it. So, at the end of the day, you aren't not raising more money, at least conceptually. So, that if you do have a local mortgage tax -- I'm not proposing it, but if you do, conceptually, then what you're doing is, you're trading off your annual property taxes.

You're keeping those under check and replacement to some extent.

You don't buy that, you're saying?

MR. FARKAS: Not at all.

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9	MR. BERNARD: Well, don't they have an increase in
10	the east end, the land preservation for the east end?
11	MR. FARKAS: Economically, they have had an economic
12	transfer tax. They have a transfer tax, but you're dealing with a
13	different income, level of income, where that transfer tax is. I
14	mean it's from Westhampton out, it's a different source.
15	MR. LIPP: Only five of the eastern towns including
16	Riverhead, have a two percent transfer tax for land acquisitions.
17	MR. BERNARD: And specifically, for those five
18	towns, for land acquisition; right?
19	MR. LIPP: And for each town separately. Brookhaven
20	has the authority to do it, but they have not pulled the
21	trigger on that. I don't think it was I think is was the STR,
22	so I think they were thinking about doing it, but I don't think
23	they have pulled the trigger on that.
24	MR. FARKAS: Brookhaven actually pulled the
25	transfer tax off the ballot two years ago, because it was not a

- 1 popular notation.
- 2 MR. LIPP: Exactly.

3	MR. FARKAS: So, I mean reintroducing something
4	that was caused to be pulled out of that doesn't make sense.
5	CHAIRMAN LINDSAY: But just to keep in mind
6	though, that this is a potpourri of things that have been talked
7	about. And we really talked too much about what was originally
8	option three, of some kind of stabilization program, to stabilize
9	the taxes.
10	MR. FARKAS: Right. But I still think we have to
11	look into the we have to give the people the the people have
12	expressed an interest in the income tax, the local income tax. So,
13	we have to really give them a good breakdown for why we feel
14	it would work, or why we feel it wouldn't work. But to completely
15	minimize it, like Pearl was going, that, you know, it can't work at
16	all. You know, it would be a tough thing to work.
17	But we have to leave that in as an option. That was
18	a big part of what the public wanted. And I think we're here to do
19	what the public really wants.
20	CHAIRMAN LINDSAY: I know we're at the bewitching
21	hour. Pat, do you want to talk a little bit about the handout
22	here, and then we'll wrap up. And somehow, we'll try and proceed

that

have

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MR. BYRNE: Sure. At the first meeting, I kind of threw out an idea off the cuff, and I really didn't think that

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1 certain things were going to be happen, to actually make it a

2 viable idea. But strangely enough, some things have happened in

3 Congress, where some laws regarding the State planning at the

4 Federal level are going to change. And I've always felt that, you

5 know, there's plenty of money in the system to spend. We just

6 to figure out either ways to spend it better, or raise additional

7 revenues, without hitting the taxpayer with any additional bills,

8 and that's why I thought of the State tax situation.

9 I apologize for the handout, but the sixth page is

in is kind of the meat and potatoes of the bill, which did pass the

House of Representatives. And it incorporates changes to both the

12 estate tax rates and also the caps. And if this thing does pass

13 the Senate -- it's floating around the Senate right now -- it could

present us with an opportunity to tap into a different source of

15 revenues with -- again, without raising taxes to the -- our current

16 constituents.

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And those that are currently paying the estate tax

18 probably can get a little bit of a discount and continue to pay.

19 The only difference would be the payee, which would be our local

20 school districts and local governments. So, it may not be

21 workable, you know, when we're talking about the estate tax today.

22 But it definitely would be palatable.

Again, on page six is kind of the different rates and the caps. The last two pages are the current situation, what the estate tax is, and what the rate is for '06 through '09, and

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1 just to give you an idea.

3 there's a couple of things that we would need to find out -- number

Now, in order for something like this to work,

one is, will this resolution pass the Senate? Again, originally, I

5 didn't think there was a good chance for that. But they seem to

6 have incorporated a couple of other bills, and linked it to the

estate bill. Number one, is the increase in the minimum wage. So,

the Democrats are happy. The Republicans obviously want this to

9	through. And there's one other little addition that they made, and
10	it seems to be a bill that will increase the salaries of Congress.
11	So, there are many different reasons why this thing
12	might go through now. If it does go through, what we would then
13	need to find it out is, would it be legal to apply this thing at
14	the County level? And I spoke to one Legislator, who is an
15	attorney, who kind of gave me a funny look. So, again, that's
16	going to be a big question. Bill, were you able to find that
17	out?
18	CHAIRMAN LINDSAY: No, our counsel wasn't here.
19	But my point is, what you're trying to say with this is, if the
20	Federal government reduces the estate tax, rather than pass it on,
21	capture some of it for local education. That's what you want to
22	do.
23	MR. BYRNE: Uh-huh, exactly.
24	CHAIRMAN LINDSAY: But why would we link one with
25	the other? Why don't we just throw out that an estate tax, as a

1 way of funding the local pool.

2	MR. KADEN: Another option in six?
3	CHAIRMAN LINDSAY: Yeah, because the estate tax has
4	been dropping on both the State and Federal level, for several
5	years now. It really has dropped dramatically. I think it's a
6	very viable option for a new income source. If it was to drop
7	again on a Federal level, yeah, there would be no pinch at all to
8	it. You wouldn't feel it at all, because it drops on a Federal
9	level and you implement it on a Local level.
10	But I wouldn't attach one to the other. I would
11	just put down a local estate tax, as a way of funding education,
12	period.
13	MR. BYRNE: Okay. I would be in agreement with
14	that. I mean, the other guy was trying to say and, you know,
15	again, being a Civic Association guy, you know, I would like the
16 increase	taxpayer to know that, you know, that we're not looking to
17	what they're paying, and that there's a source at the, the Federal
18	level that we can simply divert, which should make a lot of those
at 19	people, even currently paying the estate tax very happy, because
20	least they get to see the dollars working locally.

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               LEG. NOWICK: I just want it to be clear in my mind
     of what you're talking about. So, right now, Federal estate tax
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     clicks in for a million five; right?
               MR. BYRNE: Uh-huh, yeah.
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               LEG. NOWICK: And the State is at a million; is that
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    correct?
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               MR. BYRNE: That sounds about right, yeah.
               LEG. NOWICK: So, what you're saying is if the
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    Federal government decides to raise that threshold, you're saying,
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    almost leave it -- the outcome for Suffolk County residents would
5
    be the same. You would be still at the 1.5 million, to start
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    paying for the Federal, but that money would go to the school
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    district, instead. You wouldn't feel the pinch. I'm sorry,
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    Bill.
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               CHAIRMAN LINDSAY: Yeah. We would have a Suffolk --
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     if we could do this -- a Suffolk County estate tax, on all revenue
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     at a million five; you know?
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               MR. BYRNE: Yeah. I mean, you know, again, one of
     the things that we would need to find out is -- and I mentioned
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residents, in terms of the estate tax right now, and then we can see if that amount of money is anything. I have a feeling it might be a decent amount of money. LEG. NOWICK: I think that's dependant upon how good the estate accountant is. MR. BYRNE: True, true. MR. KADEN: \$3.50. CHAIRMAN LINDSAY: Okay. I don't you know, half of our Commission is left. And I don't mean to punish		
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24 CHAIRMAN LINDSAY: Okay. I don't you know, 25 half of our Commission is left. And I don't mean to punish	22	MR. BYRNE: True, true.
25 half of our Commission is left. And I don't mean to punish	23	MR. KADEN: \$3.50.
1	24	CHAIRMAN LINDSAY: Okay. I don't you know,
	25 anybody	half of our Commission is left. And I don't mean to punish

1	that's stayed behind, but go ahead Michael, do you want to
2	MR. BERNARD: Explain number seven, Bob?
3	MR. LIPP: Seven?
4	MR. KADEN: Assessment standards?
5	MR. BERNARD: Yeah, I know.
6	MR LIPP: Oh I think that needs to be taken off

- 8 vested view.
- 9 MR. BERNARD: Did you circulate my e-mail, by the
- 10 way?
- MR. LIPP: No, I didn't.
- MR. BERNARD: Okay. I sent it to Bill and Lynne,
- 13 but I don't know if they had gotten it.
- 14 CHAIRMAN LINDSAY: What was it?
- MR. BERNARD: Well, you asked me at the last
- meeting, and I can give you a copy of it here.
- 17 LEG. NOWICK: Great.
- MR. BERNARD: It had to do with the county-wide
- 19 assessing, an annual assessing, which we spoke about at the last
- 20 meeting. And I think within a day or two, I e-mailed it to you.
- 21 CHAIRMAN LINDSAY: I believe I got it and read it.
- 22 I don't -- why don't you share it with --
- MR. BERNARD: It was on equalization rates. I can
- recirculate it to everybody on the e-mail list.
- MR. LIPP: Are you interested in putting together

	1	a small proposal related to that last
	2	MR. BERNARD: On equalization rates, looking for
comm	3 ercia	the Commission to endorse the subsequent creation of a
	4	assessment ratio, which would, you know, help a lot in certiorari,
	5	as indicated in the e-mail.
	6	MR. LIPP: Maybe we should dump some of that stuff.
	7	CHAIRMAN LINDSAY: But uniform across the ten towns?
	8	MR. BERNARD: The ten towns supervisor the
	9	County Supervisor Association has already endorsed the measure.
	10	It's passed the Assembly three years in a row. We haven't been
	11	able to get the same response, as for the bill.
	12	CHAIRMAN LINDSAY: But go ahead.
	13	MR. BERNARD: That's in that's all in my e-mail,
	14	Bill.
	15	CHAIRMAN LINDSAY: Would it provide us with any
	16	additional income, which is over
	17	MR. BERNARD: What it would do is it would more
	18	fairly equalize the market value of commercial property, for
	19	certiorari proceedings. Currently, it's estimated that the average

20	taxpayer, residential taxpayer is probably paying an additional
21 assessmen	\$500 a year in property taxes, because, as commercial nts
22	are being reduced, the shift of that had to be going to the
23	residential side.
24	CHAIRMAN LINDSAY: Does anybody else have anything
25	else? Okay. We're going meet on the 27th at 10:00, 10:00?
	79
1	MR. BERNARD: Was it 10:00 or 1:00?
2	MR. LIPP: 1:00.
3	LEG. NOWICK: 1:00.
4	CHAIRMAN LINDSAY: Right, right, 1:00.
5	And then we picked the other date of January 11th at
6	MR. BERNARD: That's with the
7	LEG. NOWICK: If we can get together.
8	MR. BERNARD: with the State Legislators.
9	CHAIRMAN LINDSAY: Thank you very much.
10	(Time Noted: 12:47 p.m.)
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